

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 OIC-04 AF-10 ARA-16 EA-11 EUR-25 NEA-14

RSC-01 ACDA-19 CIAE-00 INR-11 L-03 NSAE-00 NSC-07

SCI-06 FEAE-00 PA-04 PRS-01 USIA-15 ABF-01 OMB-01

TRSE-00 EB-11 PM-07 DODE-00 SAJ-01 SS-20 SP-03 H-03

CIEP-03 AID-20 HEW-08 AGR-20 SWF-02 DRC-01 /263 W
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R 251442Z SEP 74

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC 5095

INFO AEC GERMANTOWN

LIMITED OFFICIAL USE SECTION 1 OF 2 IAEA VIENNA 8240

E.O. 11652: N/A

TAGS: PORG, PARM, TECH, AFIN, IAEA

SUBJECT: IAEA 18TH GENERAL CONFERENCE - SUMMARY
AND ASSESSMENT

REF: STATE 199764

1. SUMMARY: GC ADJOURNED ON SEPTEMBER 20 WITH MOST, IF NOT ALL, US OBJECTIVES SUBSTANTIALLY ACHIEVED, ALBEIT WITH A FEW CLIFF-HANGING FINALES. GC MANAGED TO DUCK, OR DEFUSE, INCIPIENT POLITICAL ISSUES RAISED BY INDIAN NUCLEAR EXPLOSION AND ADMISSION OF NORTH KOREA TO IAEA. REDUCTION OF US BASE RATE OF ASSESSMENT WAS SUCCESSFULLY ACCOMPLISHED IN SUCH MANNER AS TO VIRTUALLY INSURE ULTIMATE FURTHER REDUCTION TO 25 PER CENT WITHIN NEXT 3-4 YEARS. US GENERAL DEBATE STATEMENT WAS GENERALLY VERY WELL RECEIVED, AND NUMBER OF OTHER DELS ADDRESSED POINTS RELATING TO SAFEGUARDS AND INCREASED AGENCY ACTIVITY IN PHYSICAL SECURITY OF NUCLEAR MATERIALS. DISCUSSION OF
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FINANCING OF AGENCY TECHNICAL ASSISTANCE INCLUDED INDICATION

THAT QUESTION MIGHT CONTINUE AS NAGGING BUT HOPEFULLY NOT
SERIOUS NUISANCE IN BOARD OVER NEXT YEAR. END SUMMARY.

2. POLITICAL AND DISARMAMENT ISSUES: GC DISCUSSION
GENERALLY AVOIDED POLITICS OF INDIAN SUBCONTINENT WHEN
REFERRING TO INDIAN NUCLEAR EXPLOSION, ALTHOUGH THERE
WAS EXCHANGE BETWEEN PAKISTAN AND INDIAN DELS IN
GENERAL DEBATE STATEMENTS (RELEVANT PORTIONS OF
VERBATIM TEXTS SEPTELS). NUMBER OF OTHERS REFERRED
DIRECTLY OR OBLIQUELY TO INDIAN NUCLEAR EXPLOSION
(SOME, E.G., CANADA, QUITE SHARPLY), BUT GENERALLY ALONG
LINES OF DG EKLUND'S OPENING STATEMENT, I.E., THAT WITH
INDIAN EXPLOSION QTE A BARRIER TO PROLIFERATION HAS BEEN
BREACHED UNQTE; THERE WAS GENERAL AGREEMENT THAT AGENCY
AND ITS MEMBERS MUST ADDRESS CONSEQUENCES THIS POINT AS
MATTER OF URGENCY, BUT NO GENERAL TREND OF SUGGESTED
ACTION EMERGED. NORTH KOREAN ADMISSION BROUGHT
PREDICTABLE ATTACKS ON US BY ALBANIA AND CUBA, BUT MOST
DELS APPEARED RATHER EMBARRASSED BY THIS BLATANT INJECTION
OF POLITICS INTO IAEA; OTHER STATEMENTS, INCLUDING
THOSE OF BOTH KOREAS, WERE RELATIVELY RESTRAINED (FULL
REPORT OF KOREA DISCUSSION SEPTTEL). CREDENTIALS COMMITTEE
THIS YEAR WAS DEVOID OF REFERENCE TO KOREA AND, RATHER
SURPRISINGLY, USSR AND ARAB STATES FAILED TO MAKE ANY
MENTION AT ALL OF ISRAEL; THERE WERE ONE OR TWO
REFERENCES TO SOUTH AFRICA, AND DEBATE ON VIETNAM
CREDENTIALS WAS RESTRAINED.

3. SCALE OF ASSESSMENT: AGENCY 1975 SCALE, WHICH
INCLUDES REDUCTION OF US BASE RATE OF ASSESSMENT FROM
31.47 TO 27.66 PER CENT, WAS PASSED WITHOUT VOTE,
SLIPPING THROUGH COMMITTEE AND PLENARY LATE IN DAY.
FRENCH MADE USUAL OBJECTION TO SAFEGUARDS FINANCING
ASPECTS OF SCALE (FULL REPORT ON PT&B COMMITTEE ITEMS
SEPTTEL). COMMENT: MISSION EXPECTS THAT SCALE IS NOW
RPT NOW SETTLED ISSUE, AND DOES NOT RPT NOT FORESEE ANY
FUTURE PROBLEMS WITH ULTIMATE REDUCTION TO 25 PER CENT,
PROBABLY IN AGENCY 1978 SCALE. MISSION GREATLY APPRECIATES
ASSISTANCE OF THOSE POSTS WHICH MADE APPROACHES IN
CAPITALS ON THIS SUBJECT, AS THIS INSURANCE THAT VOTES
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WERE THERE IF NEEDED WAS MAJOR FACTOR IN AVOIDING OUR
NEEDING THEM AT ALL. END COMMENT.

4. US GENERAL DEBATE STATEMENT: CHAIRMAN RAY'S STATEMENT
TO GC WAS GENERALLY QUITE WELL RECEIVED BY BOTH SECRETARIAT
AND OTHER DELS. SEVERAL OTHERS ALSO DISCUSSED REQUIREMENT
FOR CONTINUED ATTENTION TO SAFEGUARDS PROGRAM, AND
INCREASED AGENCY EFFORTS IN FIELDS OF PHYSICAL SECURITY

OF NUCLEAR MATERIALS AND PNES (FULL REPORTS SEPTELS).
ONLY DEL TO COMMENT WITH SOME RESTRAINT ON ONE POINT
WAS INDIA, WHICH STATED IT WOULD RESIST ANY EFFORT TO
DISCRIMINATE AMONG AGENCY MEMBERS, AS REGARDS PROVISION
OF TECHNICAL ASSISTANCE, ON BASIS OF THEIR ADHERENCE
OR NON-ADHERENCE TO NPT; WHILE THIS COULD HAVE BEEN
TAKEN AS REFERENCE TO US STATEMENT REGARDING INTENTION
TO GIVE PREFERENCE TO PARTIES TO NPT IN ALLOCATION OF
OUR GIFTS IN KIND TO AGENCY, IT WAS APPARENTLY MORE
DIRECTED TOWARD SOME OF SOCIALIST STATES, WHICH CALLED
FOR PREFERENCE TO NPT PARTIES IN PROVISION OF TA WITHOUT
SPECIFYING TYPE OF ASSISTANCE THEY WERE REFERRING TO
(FULL REPORT SEPTEL).

5. ELECTIONS TO BOARD OF GOVERNORS FOR 1974-75:
SITUATION WAS RENDERED UNCHARACTERISTIC MUDDLE RIGHT
DOWN TO BALLOTING ON FRIDAY BY IRAQ REFUSAL UNTIL TEN
MINUTES BEFORE ELECTION TO WITHDRAW ITS LATE CANDIDACY
AGAINST IRAN FOR SEAT REPRESENTING MIDDLE EAST-SOUTH
ASIA REGION. EFFORTS OF SECRETARIAT AND OTHER MEMBERS
(INCLUDING, ACTIVELY BUT QUIETLY, US) TO SETTLE SITUATION
AMICABLY WITHIN REGION AND HEAD OFF OPEN CONTEST (WHICH
IRAQ WOULD HAVE LOST) WERE FINALLY REWARDED WHEN IRAQ
LET IT BE KNOWN THAT IT WOULD ACCEPT ELECTION TO
"FLOATING" SEAT WHICH LABANON WAS VACATING AFTER ONLY
ONE YEAR. AS THERE WERE NO OTHER ACTIVE CANDIDATES FOR
THIS SEAT, MEMBERS FOR MOST PART GRATEFULLY ACCEPTED THIS

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INFO OCT-01 ISO-00 OIC-04 AF-10 ARA-16 EA-11 EUR-25 NEA-14

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WAY OUT, AND ELECTED IRAQ TO FLOATING SEAT AND IRAN TO MESA SEAT. REMAINDER OF BOARD ELECTIONS WERE RELATIVELY ROUTINE OVERWHELMING ENDORSEMENTS OF CANDIDATES CHOSEN BY REGIONAL GROUPS; AS USUAL, AFRICANS PRODUCED SOME AGONY BEFORE FINALLY HOLDING CAUCUS ON THURSDAY TO ENDORSE ZAIRE AND ZAMBIA FOR TWO AFRICAN SEATS.

6. GC RULES OF PROCEDURE AND PRACTICES: TO SURPRISE OF A GOOD MANY PEOPLE, AND LARGELY DUE TO SOME INTENSE LOBBYING BY US AND NUMBER OF OTHER INTERESTED MEMBERS OF ALL POLITICAL AND ECONOMIC COLORATIONS, GC ADOPTED AMENDMENTS TO ITS RULES OF PROCEDURE HAMMERED OUT IN CONSULTATIONS IN VIENNA OVER PAST YEAR. IN ADDITION, AND OVER RESISTANCE OF SOME CONSERVATIVE QUARTERS IN SECRETARIAT, STEADY PRESSURE BY MEMBERS ENABLED GC TO ADJOURN ON FRIDAY, SEPTEMBER 20, AFTER ONLY ONE WORKING WEEK, FOR FIRST TIME SINCE AGENCY WAS FOUNDED, AFTER HAVING DECIDED TO CONVENE ON MONDAY IN 1975 (SEPTEMBER 22) WITH INTENTION OF KEEPING TO MONDAY-FRIDAY PATTERN IF HUMANLY POSSIBLE IN FUTURE. COMMENT: MISSION CONSIDERS THAT THIS SHORTENING AND TIGHTENING OF GC, WHILE NOT PERFECT, SUBSTANTIALLY LIMITED OFFICIAL USE

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ACHIEVES OBJECTIVES US HAD IN RAISING THIS MATTER NEARLY TWO YEARS AGO. END COMMENT.

7. FINANCING OF TECHNICAL ASSISTANCE: IN PT&B COMMITTEE DISCUSSION OF THIS ISSUE, INDONESIA INTRODUCED RESOLUTION WHICH WAS, AT WORST, AMBIGUOUS AND MADE STATEMENT THANKING OTHER DELS FOR CONSIDERATION GIVEN ITS PROPOSAL OVER PAST TWO YEARS WHILE REMAINING TOTALLY SILENT ABOUT ANY FUTURE CONSIDERATIONS OF ISSUE. UK (WHICH CO-SPONSORED RES), BY PREARRANGEMENT WITH INDONESIA, MADE BRIEF STATEMENT SUGGESTING THAT FINANCING OF TA COULD BE LEFT ASIDE FOR MOMENT WHILE BOARD GOT ON WITH BUSINESS OF PROVIDING IT. HOWEVER, FOLLOWING UK, AT LEAST FOUR LDCS, ALL KNOWN FROM PAST PERFORMANCE AS RATHER VOCAL ON SUBJECT WHO WILL BE ON BOARD NEXT YEAR (PHILIPPINES, ZAIRE, TURKEY AND, TO LESSER EXTENT, INDIA) INDICATED THEY EXPECTED TO SEE DG CONTINUE TO STUDY ISSUE, PRESENT PERIODIC REPORTS TO BOARD, AND FOR BOARD TO CONTINUE DISCUSSING IT OVER NEXT YEAR. US HAS MADE POSITION CLEAR IN SEVERAL BOARD DISCUSSIONS ON THIS SUBJECT AND, AT GC, IN GENERAL DEBATE AND GENERAL TP&B COMMITTEE STATEMENTS; ACCORDINGLY AFTER CAREFUL CONSIDERATION, US (ALONG WITH MOST OTHER ADVANCED COUNTRIES)

GREETED THESE INTERVENTIONS WITH SILENCE UNDER THIS AGENDA ITEM, AND MISSION HOPES THAT LDCS WILL REALIZE FUTILITY OF FURTHER SHOUTING DOWN THIS PARTICULAR WELL EARLY IN NEXT YEARS BOARD SESSIONS. RECORD ON THIS RES IS NOT RPT NOT THE UNAMBIGUOUS TERMINATION OF THIS DISCUSSION FOR INDEFINITE FUTURE THAT WE WOULD HAVE HOPED FOR, AND ISSUE MAY THEREFORE CONTINUE TO BE NUISANCE WHICH LDCS WILL HAUL OUT DURING DISCUSSIONS OF TA AND/OR SAFEGUARDS FINANCING, FOR ANOTHER YEAR. HOWEVER, NEITHER WAS OUTCOME UNACCEPTABLE FROM US POINT OF VIEW, AND DEBATE AVOIDED EMOTIONAL FLAVOR OF THE PAST.

8. OTHER ISSUES: GC HANDLED MOST OTHER ITEMS ON ITS AGENDA IN USUAL UNCONTENTIOUS FASHION, INCLUDING ADOPTION OF AGENCY'S PROGRAM AND BUDGET FOR 1975-80. INDIA (VERBATIM TEXT OF RELEVANT PARA FROM GENERAL DEBATE STATEMENT SEPTTEL), AND A FEW OTHER LDCS GAVE CLEAR SIGNAL THAT THEY HAVE POTENTIAL TO CONTINUE TO MAKE TROUBLE FOR AGENCY'S ARRANGEMENTS FOR SAFEGUARDS FINANCING, CONTINUING PATTERN OF INDICATIONS WE HAVE HAD FROM BOARD MEETINGS OVER PAST YEAR. TWO CONCRETE COMMENTS EMERGING FROM PT&B COMMITTEE DISCUSSION WHICH MAY LIMITED OFFICIAL USE

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BE HEARD MORE OF DURING NEXT YEAR WERE FRG SUGGESTION THAT AGENCY EXPLORE PROSPECTS OF ESTABLISHMENT OF JOINT DIVISION WITH WHO IN FIELD OF MEDICINE AND HEALTH (US SUPPORTED SUGGESTION THAT DG CONSIDER THIS IDEA AND REPORT FURTHER TO BOARD ON IT), AND PAKISTANI CALL FOR DG TO PREPARE DETAILED PROGRAM PROPOSAL TO BE FUNDED BY SPECIAL \$5-MILLION FUND, TO BE OBTAINED FROM VOLUNTARY CONTRIBUTIONS, FOR ACCELERATED AGENCY ACTION IN FIELD OF FOOD AND AGRICULTURE, IN CONTEXT OF PROGRAM OF EXISTING JOINT FAO/IAEA DIVISION OF ATOMIC ENERGY IN FOOD AND AGRICULTURE. IN ADDITION TO FORMAL BUSINESS ON GC AGENDA, CONFERENCE AFFORDED USUAL WELCOME OPPORTUNITY FOR MEMBERS OF USDEL TO CONSULT BILATERALLY WITH OTHER DELEGATES AND WITH SECRETARIAT OFFICIALS ON A WIDE VARIETY OF ISSUES.

9. OVERALL ASSESSMENT: MISSION ASSESSMENT IS THAT US FULLY ACHIEVED VIRTUALLY ALL OF ITS OBJECTIVES IN THIS SESSION OF GC. ON SALIENT POINT OF FUTURE CONSIDERATION OF NON-PROLIFERATION ISSUE IN WAKE OF INDIAN NUCLEAR EXPLOSION, GC SERVED MORE TO VENTILATE A GENERAL CONCERN FOR PROBLEM THAN TO TAKE CONCRETE ACTIONS OR EXPLORE POSSIBLE SOLUTIONS TO PROBLEMS THUS POSED, BUT OUR FEELING WAS THAT THERE IS GENERAL REALIZATION ON PART OF ALL HANDS, INCLUDING INDIANS, THAT THE PROBLEM IS A REAL ONE OF WHICH WE WILL HAVE TO THINK MUCH IN IAEA CONTEXT OVER NEXT YEAR. TAPE

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Message Attributes

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